UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 8

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IN THE MATTER OF:)	COMBINED COMPLAINT AND
)	CONSENT AGREEMENT HEARING CLERK
Belle Fourche Pipeline Company)	NEARING LLENN
455 North Poplar Street)	Docket No. CWA-08-2013-0007
Casper, WY 82601)	
)	Simultaneous Commencement and
)	Conclusion of a Proceeding Pursuant to
Respondent)	Section 311(b)(6) of the Clean Water Act
)	and 40 C.F.R. § 22.13(b)

Complainant, United States Environmental Protection Agency, Region 8, and Respondent, Belle Fourche Pipeline Company (Belle Fourche), by their undersigned representatives, hereby consent and agree as follows:

I. STATUTORY AUTHORITY

1. This Combined Complaint and Consent Agreement (Agreement) is issued pursuant to section 311(b)(6) of the Clean Water Act (Act), 33 U.S.C. § 1321(b)(6), and 40 C.F.R. § 22.13(b). Section 311(b)(6) of the Act, 33 U.S.C. § 1321(b)(6), authorizes the Administrator of the United States Environmental Protection Agency (EPA) to assess civil penalties for violations of section 311(b)(3) of the Act, 33 U.S.C. § 1321(b)(3), which authority has been properly delegated to the Assistant Regional Administrator, Office of Enforcement, Compliance and Environmental Justice, Region 8. The Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders, and the Revocation, Termination or Suspension of Permits (Consolidated Rules), 40 C.F.R. Part 22, governs such proceedings. 40 C.F.R. § 22.13(b) provides that a proceeding subject to the Consolidated Rules may be simultaneously commenced and concluded by the issuance of a consent agreement and final order pursuant to 40 C.F.R. § 22.18(b)(2) and (3).

II. PARTIES BOUND

2. This Agreement shall apply to and be binding upon Complainant and shall be binding upon the Respondent, Respondent's officers and directors (in their official capacities) and Respondent's successors and assigns. Any change in the ownership or legal status of Belle Fourche or the corporate organization, structure or status of Belle Fourche, including, but not limited to, any transfer of assets or real or personal property, shall not alter its responsibilities under this Agreement.

III. STATEMENT OF PARTIES

- 3. Respondent stipulates to EPA's jurisdiction and venue over the matters contained in this Agreement; however, Respondent neither admits nor denies the specific factual allegations contained herein and makes no admission of any violation of law in entering into this agreement.
- Respondent waives its right to a hearing before any tribunal to contest any issue of law or fact set forth in this Agreement, and waives its right to appeal the Final Order.
- The signatories to this Agreement certify that they are authorized to execute and legally bind the parties they represent to this Agreement.
 - This Agreement contains all terms of the settlement agreed to by the parties.
- 7. Complainant and Respondent agree that settlement of this matter is in the public interest, and that execution of this Agreement and issuance of a final order without further litigation and without adjudication of any issue of fact or law is the most appropriate means of resolving this matter.

IV. STATUTORY AND REGULATORY FRAMEWORK

8. The objective of the Act is to restore and maintain the chemical, physical, and biological integrity of the nation's waters. 33 U.S.C. § 1251(a).

- 9. Section 311(b)(3) of the Act, 33 U.S.C. § 1321(b)(3), in pertinent part, prohibits the discharge of any oil or hazardous substances into or upon the navigable waters of the United States or their adjoining shorelines in such quantities as may be harmful as determined by the President.
- 10. The term "discharge" is defined in section 311(a)(2) of the Act, 33 U.S.C. § 1321(a)(2), to include, in pertinent part, "any spilling, leaking, pumping, pouring, emitting, emptying or dumping"
- 11. The term "oil" is defined in section 311(a)(1) of the Act, in pertinent part, as "oil of any kind or in any form, including, but not limited to, petroleum "33 U.S.C. § 1321(a)(1).
- The term "navigable waters" is defined in section 502(7) of the Act as "waters of the United States, including the territorial seas." 33 U.S.C. § 1362(7).
- 13. The term "waters of the United States," as defined in 40 C.F.R. § 110.1, includes, inter alia: "(a) All waters that are currently used, were used in the past, or may be susceptible to use in interstate or foreign commerce, including all waters that are subject to the ebb and flow of the tide; (b) Interstate waters, including interstate wetlands; . . . ; (e) Tributaries of waters identified in paragraphs (a) through (d) of this section, including adjacent wetlands; and (f) Wetlands adjacent to waters identified in paragraphs (a) through (e) of this section"
- 14. In accordance with section 311(b)(4) of the Act, 33 U.S.C. § 1321(b)(4), the President, through a delegation to EPA, has determined, by regulation, those quantities of oil the discharge of which may be harmful to the public health or welfare or the environment of the United States. Exec. Order No. 11735, 38 Fed. Reg. 21243 (Aug. 3, 1973), and Executive Order 12777, 56 Fed. Reg. 54757 (October 22, 1991). 40 C.F.R. § 110.3 defines discharges of oil in such quantities as may be harmful to include discharges of oil that: "(a) Violate applicable water quality standards; or (b) Cause a film or sheen upon or discoloration of the surface of the water

or adjoining shorelines or cause a sludge or emulsion to be deposited beneath the surface of the water or upon adjoining shorelines."

- 15. The term "Sheen" is defined in 40 C.F.R. § 110.1 as an "iridescent appearance on the surface of the water."
- 16. The term "Sludge" is defined in 40 C.F.R. § 110.1 as "an aggregate of oil or oil and other matter of any kind in any form other than dredged spoil having a combined specific gravity equivalent to or greater than water."
- 17. Pursuant to section 311(b)(6)(A) of the Act, 33 U.S.C. § 1321(b)(6)(A), any owner, operator, or person in charge of any vessel, onshore facility or offshore facility from which oil is discharged in violation of section 311(b)(3) of the Act, 33 U.S.C. § 1321(b)(3), may be assessed a class I or class II civil penalty.
- 18. The term "owner or operator" is defined in section 311(a)(6) of the Act in pertinent part as "in the case of an onshore facility, . . . any person owning or operating such onshore facility" 33 U.S.C. § 1321(a)(6).
- According to section 311(a)(7) of the Act, "'person' includes an individual, firm, corporation, association, and a partnership." 33 U.S.C. § 1321(a)(7).
- 20. The term "onshore facility" is defined in section 311(a)(10) of the Act as "any facility (including, but not limited to, motor vehicles and rolling stock) of any kind located in, on, or under, any land within the United States other than submerged land." 33 U.S.C. § 1321(a)(10).

V. GENERAL ALLEGATIONS

Belle Fourche Pipeline Company

 Respondent is and was at all relevant times a corporation organized under the laws of Wyoming. Respondent's office is located at 455 North Poplar Street, Casper, Wyoming

- 82601. Respondent's mailing address is P.O. Box 2360, Casper, Wyoming 82602.
- 22. Respondent's president is H.A. True, III. Respondent's registered agent is John J. Blomstrom. The address of Respondent's registered agent, on file with the Wyoming Secretary of State, is 455 North Poplar Street, P.O. Box 2360, Casper, Wyoming 82602.
- 23. Respondent is and was at all times relevant to the Agreement a "person" within the meaning of section 311(a)(7) of the Act, 33 U.S.C. § 1321(a)(7).

Raven Creek 6" Pipeline

- 24. At all relevant times, Respondent owned and operated the Raven Creek crude oil pipeline system. One of the segments of the Raven Creek crude oil pipeline system is known as the Raven Creek 6" Pipeline. This buried pipeline originates in Dillinger Ranch and terminates at the Raven Creek Station.
- 25. The Raven Creek 6" Pipeline was at all relevant times an "onshore facility" within the meaning of section 311(a)(10) of the Act, 33 U.S.C. § 1321(a)(10).

Belle Fourche River

- 26. The Belle Fourche River is approximately 290 miles long and is a perennial, relatively permanent interstate river. The Belle Fourche River originates in Wyoming, flows into the Keyhole Reservoir, and then continues into South Dakota, where it merges with the Cheyenne River. The crude oil leaks referenced in Paragraphs 28-33 entered the Belle Fourche River prior to it flowing into the Keyhole Reservoir.
- 27. The Belle Fourche River is and was at all relevant times a "water of the United States" within the meaning of 40 C.F.R. § 110.1, and a "navigable water" within the meaning of section 502(7) of the Act, 33 U.S.C. § 1362(7).

VI. SPECIFIC ALLEGATIONS

October 15, 2007 Discharge

- 28. On October 15, 2007, a crude oil leak in a two-foot section of the Raven Creek 6" Pipeline was discovered by a Citation Oil and Gas employee, who reported the discharge to Respondent. The leak was located at NW 1/4, Section 14, T48N, R69W, in Campbell County, Wyoming, Lat/Long 44.140030°N, 105.107970°W. The leak was caused by internal corrosion.
- 29. The oil from the leak in the Raven Creek 6" Pipeline ran approximately 500-600 feet down an unnamed dry feature and an indeterminate quantity of oil entered the Belle Fourche River, impacting both the Belle Fourche River and the adjacent shoreline, causing a film or sheen upon or discoloration of the surface of the Belle Fourche River and/or its adjoining shorelines and/or causing a sludge or emulsion to be deposited beneath the surface of the Belle Fourche River and/or upon its adjoining shorelines.
- 30. Approximately 100-150 barrels of crude oil mixed with water were recovered. As of October 24, 2007, a sheen was still visible on the Belle Fourche River. Belle Fourche performed emergency response and mitigation which included installation of booms, and removal of oil and water, and soil.

March 16, 2009 Discharge

- 31. On March 16, 2009, Respondent discovered a crude oil leak in a two-foot section of the Raven Creek 6" Pipeline during purging and abandonment of a portion of the pipeline.

 The leak was located at NE¼, NE¼, Section 22, T48N, R69W, in Campbell County, Wyoming, Lat/Long 44.13205 °N, 105.12109 °W. The total volume of crude oil released was approximately 40 barrels.
- 32. The oil from the leak in the Raven Creek 6" Pipeline ran approximately 70 feet down an unnamed dry feature and an indeterminate quantity of oil entered the Belle Fourche

River, impacting both the Belle Fourche River and the adjacent shoreline, causing a film or sheen upon or discoloration of the surface of the Belle Fourche River and/or its adjoining shorelines and/or causing a sludge or emulsion to be deposited beneath the surface of the Belle Fourche River and/or upon its adjoining shorelines.

33. Belle Fourche performed emergency response and mitigation which included installation of booms, and removal of oil and water, and soil. As of March 23, 2009, over 160 barrels of crude oil mixed with river water had been recovered.

VII. VIOLATIONS

Count 1 - Violation of Section 311(b)(3) - October 15, 2007 Discharge

- 34. Paragraphs 1 through 33 of this Agreement are re-alleged and incorporated herein by reference.
- 35. The crude oil leak referenced in Paragraphs 28-30 was at all relevant times a "discharge" within the meaning of section 311(a)(2) of the Act, 33 U.S.C. § 1321(a)(2).
- 36. The discharged crude oil referenced in Paragraphs 28-30 was at all relevant times "oil" within the meaning of section 311(a)(1) of the Act, 33 U.S.C. § 1321(a)(1).
- 37. The oil that was discharged into the Belle Fourche River and upon its adjoining shorelines as a result of the crude oil leak referenced in Paragraphs 28-30 was discharged in "quantities as may be harmful" within the meaning of section 311(b)(3) of the Act, 33 U.S.C. § 1321(b)(3), and 40 C.F.R. § 110.3.
- 38. Section 311(b)(6)(B)(ii) of the Act, 33 U.S.C. § 1321(b)(6)(B)(ii), and 40 C.F.R. Part 19 authorize the assessment of a Class II civil penalty of up to \$11,000 per day for each day during which the violation continues, up to a maximum of \$157,500, for violations of section 311(b)(3) of the Act, 33 U.S.C. § 1321(b)(3), occurring from March 16, 2004 through January 12, 2009.

Count 2 - Violation of Section 311(b)(3) - March 16, 2009 Discharge

- Paragraphs 1 through 38 of this Agreement are re-alleged and incorporated herein by reference.
- 40. The crude oil leak referenced in Paragraphs 31-33 was at all relevant times a "discharge" within the meaning of section 311(a)(2) of the Act, 33 U.S.C. § 1321(a)(2).
- 41. The discharged crude oil referenced in Paragraphs 31-33 was at all relevant times "oil" within the meaning of section 311(a)(1) of the Act, 33 U.S.C. § 1321(a)(1).
- 42. The oil that was discharged into the Belle Fourche River and upon its adjoining shorelines as a result of the crude oil leak referenced in Paragraphs 31-33 was discharged in "quantities as may be harmful" within the meaning of section 311(b)(3) of the Act, 33 U.S.C. § 1321(b)(3), and 40 C.F.R. § 110.3.
- 43. Section 311(b)(6)(B)(ii) of the Act, 33 U.S.C. § 1321(b)(6)(B)(ii), and 40 C.F.R. Part 19 authorize the assessment of a Class II civil penalty of up to \$16,000 per day for each day during which the violation continues, up to a maximum of \$177,500, for violations of section 311(b)(3) of the Act, 33 U.S.C. § 1321(b)(3), occurring after January 12, 2009.

VIII. PAYMENT OF CIVIL PENALTY

- 44. Respondent consents and agrees to pay a civil penalty in the amount of \$76,000 in the manner described below in this Section.
- 45. Payment is due within 30 calendar days from the date written on the Final Order, issued by the Regional Judicial Officer that adopts this Agreement. If the due date falls on a weekend or legal federal holiday, the due date is the next business day. Payments must be received by 11:00 a.m. Eastern Standard Time to be considered as received that day.
- 46. The payment shall be made by any of the methods set forth in Appendix 1 to this Agreement.

47. At the same time that payment is made, notice that payment has been made shall be provided to:

Cynthia Peterson
Enforcement Specialist
Technical Enforcement Program (8ENF-UFO)
U.S. EPA Region 8
1595 Wynkoop
Denver, CO 80202-1129

Tina Artemis Regional Hearing Clerk (8RC) U.S. EPA Region 8 1595 Wynkoop Denver, CO 80202-1129

If payment is made by cashiers or certified check, the notice shall include a copy of the check. If payment is made in any other manner, the notice shall include documentation demonstrating that the payment was made.

- 48. In the event payment is not received by the specified due date, interest accrues from the date of the Final Order, not the due date, at a rate established by the Secretary of the Treasury pursuant to 31 U.S.C. § 3717, and will continue to accrue until payment in full is received (i.e., on the 1st late day, 30 days of interest accrues).
- 49. In addition, a handling charge of fifteen dollars (\$15) shall be assessed on the 31st day from the date of the Final Order, and each subsequent 30-day period that the debt, or any portion thereof, remains unpaid. In addition, a six percent (6%) per annum penalty shall be assessed on any unpaid principal amount if payment is not received within 90 days of the due date (i.e., the 121st day from the date the Final Order is signed). Payments are first applied to handling charges, 6% penalty interest, late interest, and any balance is then applied to the outstanding principal amount. Further, Respondent shall be subject to the fees, costs, and nonpayment penalty set forth in section 311(b)(6)(H) of the Act, 33 U.S.C. § 1321(b)(6)(H).

- Respondent agrees that the penalty shall never be claimed as a federal or other tax deduction or credit.
- 51. The civil penalty set forth in paragraph 44 of this Agreement was determined by Complainant after taking into account all factors identified in section 311(b)(8) of the Act, 33 U.S.C. § 1321(b)(8), i.e., the seriousness of the violation or violations, the economic benefit to the violator, if any, resulting from the violation, the degree of culpability involved, any other penalty for the same incident, any history of prior violations, the nature, extent, and degree of success of any efforts of the violator to minimize or mitigate the effects of the discharge, the economic impact of the penalty on the violator, and any other matters as justice may require.

IX. PUBLIC NOTICE

- 52. As required by section 311(6)(C)(i) of the Act, 33 U.S.C. § 1321(6)(C)(i), and 40 C.F.R. § 22.45, Complainant will provide public notice and a reasonable opportunity to comment on the penalty that Respondent has agreed to pay in this matter. Complainant may modify or withdraw its consent to this Agreement if comments received disclose facts or considerations which indicate that the Agreement is inappropriate, improper, or inadequate.
- 53. If comments received during the public comment period do not require modification or withdrawal by Complainant from this Agreement, the parties agree to submit this Agreement to the Regional Judicial Officer for Region 8 following the close of the public comment period specified in 40 C.F.R. § 22.45, with a request that it be incorporated into a final order.

X. OTHER TERMS AND CONDITIONS

54. Failure by Respondent to comply with any of the terms of this Agreement shall constitute a breach of the agreement and may result in referral of the matter to the United States

Department of Justice for enforcement of this agreement and for such other relief as may be appropriate.

- 55. Nothing in this Agreement shall be construed as a waiver by Complainant or any other federal entity of its authority to seek costs or any appropriate penalty associated with any collection action instituted as a result of Respondent's failure to perform pursuant to the terms of this Agreement.
- 56. This Agreement, upon incorporation into a final order by the Regional Judicial Officer and full satisfaction by the parties, shall be a complete, full and final settlement of the civil penalty owed for violations alleged in this Agreement.
- 57. This Agreement resolves Respondent's liability for Federal civil penalties under section 311(b)(6) of the Act, 33 U.S.C. § 1321(b)(6) for the alleged violations contained in this Agreement. This Agreement shall not in any case affect Complainant's right to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law whether or not alleged in this Agreement. This Agreement shall not affect Respondent's right to assert any defense in any action by Complainant to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law.
- 58. Each party shall bear its own costs and attorneys fees in connection with all issues associated with this Agreement.

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY, REGION 8 Complainant

Sanuary 2nd, 20

Andrew M. Gaydosh

Assistant Regional Administrator

Office of Enforcement, Compliance, and

Environmental Justice

In the Matter of Belle Fourche Pipeline Company, Docket No. CWA-08-2013-0007

BELLE FOURCHE PIPELINE COMPANY

MM.

Respondent

Date

President

Combined Complaint and Consent Agreement - Appendix 1

The following are acceptable payment methods for the civil penalty required to be paid pursuant to the Agreement.

1. If payment is being made by cashier's or certified check, submit the check, including the name and docket number of this case, payable to "Treasurer, United States of America," to:

Regular Mail:

U.S. Environmental Protection Agency Fines and Penalties Cincinnati Finance Center PO Box 979077 St. Louis, MO 63197-9000

Federal Express, Airborne, or other commercial carrier:

US Bank 1005 Convention Plaza Mail Station SL-MO-C2GL St. Louis, MO 63101

Contact: Natalie Pearson 314-418-4087

Wire Transfers:

Wire transfers must indicate the name and docket number of this case and be sent directly to the Federal Reserve Bank in New York City with the following information:

Federal Reserve Bank of New York

ABA = 021030004

Account = 68010727

SWIFT address = FRNYUS33

33 Liberty Street

New York NY 10045

Field Tag 4200 of the Fedwire message should read " D 68010727 Environmental Protection Agency "

3. ACH (also known as REX or remittance express):

ACH payments must indicate the name and docket number of this case and be paid in accordance with the following information:

Automated Clearinghouse (ACH) for receiving US currency PNC Bank 808 17th Street, NW Washington, DC 20074 Contact - Jesse White 301-887-6548 ABA = 051036706 Transaction Code 22 - checking Environmental Protection Agency Account 310006 CTX Format

4. On-line Payment:

There is now an On Line Payment Option, available through the Dept. of Treasury. This payment option can be accessed from the information below:

www.pay.gov

Enter "sfo 1.1" (without the quotation marks) in the "Search Public Forms" field.

Click on the first link to open the form, complete required fields, and then click on "Submit Data" button at bottom of form.

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 8 1595 Wynkoop Street; Denver, CO 80202-1129

PUBLIC NOTICE OF PROPOSED ADMINISTRATIVE PENALTY ASSESSMENT AND OPPORTUNITY TO COMMENT ON CLEAN WATER ACT COMPLAINT

Action: EPA is providing notice of a Combined Complaint and Consent Agreement with penalty assessment and the opportunity for public comment on the proposed administrative penalty assessment against Belle Fourche Pipeline Company for discharges of oil into waters of the U.S.

Summary: EPA is authorized in Class II proceedings under Section 311(b)(6) of the Clean Water Act ("Act"), 33 U.S.C. § 1321(b)(6), to issue orders assessing civil penalties for violations of the Act and its implementing regulations, after providing the person subject to the penalty notice and opportunity for a hearing, and after providing the public with notice of the proposed penalty, and the opportunity to submit written comments and to participate in a Class II penalty proceeding, if any. The deadline for submitting public comment is thirty days after issuance of this notice.

On January 2, 2013, EPA filed a Combined Complaint and Consent Agreement pursuant to Section 311(b)(6)(B)(ii) of the Act, and EPA hereby notifies the public of this proposed penalty assessment:

In the matter of: Belle Fourche Pipeline Company

455 N. Poplar Casper, WY 82601

EPA Docket Number: CWA-08-2013-0007

Proposed penalty in the Combined Complaint and Consent Agreement: \$76,000

Alleged violations: Discharges of oil on October 15, 2007, and March 16, 2009, from a pipeline into the Belle Fourche River, in Campbell County, Wyoming, in violation of Section 311(b)(3) of the Act, 33 U.S.C. § 1321(b)(3).

Written comments on the complaint are encouraged and will be accepted at the address listed below for a period of thirty (30) days after the publication of this notice. Written comments submitted by the public as well as information submitted by respondent will be available for public review, subject to the provisions of law restricting the disclosure of confidential information. Any person submitting written comments has a right to participate in a hearing, if one is held. The complaint is available for review between 9:00 a.m. and 4:00 p.m. at the address listed below and on the internet at: http://yosemite.epa.gov/oa/rhc/epaadmin.nsf.

Submit written comments to: Tina Artemis

Regional Hearing Clerk (8RC);

EPA Region 8

1595 Wynkoop Street Denver, CO 80202-1129 Telephone: (303) 312-6765. FOR FURTHER INFORMATION: Persons wishing to receive a copy of the Combined Complaint and Consent Agreement, or other documents in this proceeding (such as the regulations in 40 C.F.R. part 22, which establish procedures for the hearing), or to comment upon the proposed penalty assessment, or any other aspect of the matter, should contact the Regional Hearing Clerk identified above. No action will be taken by EPA to finalize a settlement in this matter until 30 days after this public notice.